Gentlemen: Greetings

As a long-time member of OMB Ranks

Cliff suggests I give an overview on several topics which I'll do.

Then I want to add a few remarks of my own.

Time -

Funding & Employment ceilings

600M - 1976 - House Act 630M

'77 = 800 + M

OMB funding - high priority
Done well in recent years
Funds increased from 57M in 70 to over 99M currently

These may be trouble ahead.

Funding is supplied by the Congress

PSL Ceilings imposed by OMB
Never the twain shall meet -

1300 fewer than 6 yrs ago - yet funding is 50% greater in constant $.

10,000 fewer than 20 odd yrs ago.

1) Must use all the innovation & ingenuity we have to get the job done w/fewer people, automation, remote control, etc.
Concern for the environment continues to be a top priority item in all our activities, many of which are related directly to operating projects, including the preparation of environmental impact statements, the use of pesticides and registration of these substances, the salinity control program on the Colorado River, the National Pollution Discharge Elimination System, and our IMS program.

Each of these activities has added to your work load and, in some instances, it may seem to you to have done so unnecessarily. However, we have the obligation and responsibility in each of these areas and must continuously strive to meet the requirements of the applicable laws, rules, and regulations. As the demand for our water resources for various purposes increases, the actions we take now to protect and improve the environment will become more significant.

We need to pay more attention to the matter of making documented environmental assessments on projects, O&M programs, and preparing formal environmental impact statements, where required for NEPA compliance.

We should move ahead aggressively in programs designed to increase the efficiency of the water use on Bureau projects by modernizing and improving distribution systems through an expansion of the R&B and IMS programs. This may require a selling job to the irrigation water users in some instances but the benefits will make the effort well worthwhile.

The more efficient use of water should assist the irrigation districts in complying with various recently established regulations that have environmental implications.
Excess Lands

Recently the application and administration of the excess land provisions of the Reclamation law has received considerable attention as well as by a half-dozen non-federal groups who are in the Congress, particularly as related to the Westlands Water District in California.

Undoubtedly Reclamation's administration of the law on other projects will be subject to scrutiny from various sources in the future.

Although we may have a pretty good track record in administering the excess land law in the past, some of the recent problems with which we have had to contend stress the need for a careful review of the procedures followed in our regions.

In view of Weinberg's remarks, should we put more stress on enforcement?

Weinberg - Bureau does not have staff to do the job properly.

Newspapers are asking - do we?

OTM Reimbursability -

to enforce average limits
good guys pay the cost

We need:
1) Steps into ways in which violator can be made legal for the short period
2) Closed of mind.
Recreation

In the past, recreation has been looked at as a by-product of the Reclamation program. Today, we are seeing more opportunity than ever before for recreation as it becomes an extremely important part of the program in some geographic areas, almost all plains, deserts, units.

Annual vegetation 55 to 57 M. days.

We are placing additional emphasis on the growing recreation program and are seeking broad authority for Reclamation to plan, construct and manage recreation developments and areas where there is a public need and we do not have authority to accommodate that need.

For many years, we have reacted to problem situations in recreation and land-management programs rather than to take an active role in making things happen. Today we are looking for new or innovative ways for dealing with recreation and land management programs, fish and wildlife needs and the new challenges in meeting the demands of the history and archeology requirements. Each of you will play an active role in helping us develop long-range programmatic goals and objectives, define new policies and implement action-oriented programs.

What is status of proposal legislation.

Is this just more talk -- or is there real substance there?
Indian Water Rights

Some of the complex and difficult problems facing the Secretary of the Interior in which Reclamation is directly involved are those concerning the rights of the various Indian Tribes to the limited water resources of the West. Whatever the proposed use of the water is—agricultural, industrial, recreational or other—it seems to involve the Indians. A few of the many examples of these problems are: the CAP water allocation, the Navajo Indian Project, and the El Paso and Wesco coal gasification proposals, the use of water from Missouri River mainstem reservoirs, the Pyramid Lake problem, and the Boysen Reservoir. As our various resource development programs in the West are expanded and the demand for the limited water resources increases the problem of Indian water rights can be expected to become more critical.

Expand to cover San Juans River position?

San Juan - Chama
CAP - Northern Great Plains
Palo River - Pyramid Lake - Navajo - Largest, most sophisticated. Will put them in trust

Winters doctrine - recognized by courts for irrigation only

Bureau Classifies Water for Reservations,
1302 (f) follows less stringent criteria + comes up with larger figures -

Litigation on Winters Rights - Sect 8-1902 Act - McBride decision
Agricultural Water for Industrial Purposes

As the Nation expands the development of its fossil fuel energy resources located in the West, particularly its coal and shale oil, there will be increased demands for water. Because of our storage facilities and our water marketing responsibilities in this section of our Nation, we will be deeply involved in the development of these critical energy resources. We do have water available in several regions that could be utilized for these energy related needs and other beneficial uses. Much of this water is earmarked for future irrigation development but such development may not occur for many years. During this period of energy crisis that our Nation is now facing, we cannot afford the luxury of having an urgently needed resource available that is not being utilized. The temporary use of water for energy purposes should not be construed as precluding the eventual use of that water for irrigation as that need develops. As the more exotic energy sources are developed in the future the water utilized for fossil fuel energy development can again be available for its intended agricultural use. The development of our western coal and shale oil resources is of concern to the States, local communities, our Indian people, industry, environmental groups, to all our citizens and will require careful planning and wise decisionmaking at all levels of government.

Conflicts in States as to use water for energy dev vs agriculture.
Both can be accommodated. Expedite dev for energy now. Facilities remain available for agri when energy needs shift to Nuclear, Solar, Geothermal etc.
Our Read Clean under Sec 8. 1902 act.
Why are we here? 1) Apadaca - (we're not all there) 2) make big decisions - wife makes little ones

What is your role in land and water or O&M? As related to total BuRec program.

How important are you, your philosophy of operations, and your performance to the success of the BuRec program?

Do you realize that no matter how good may be the planning, design, and construction that have preceded your takeover of O&M, you can make or break the success of a project?

Chronologically, your primary functions come at the end of a chain of events, but the actions that precede yours are transitory phases, your functions provide the proof of the pudding, and go on indefinitely.

You've got to put it all together and make it work.

And your job is not only to work with structures, but also to work with people. To impress people you are the BuRec Rec. They judge us by what you do... and say.

How much latitude do you have to exercise judgment? Quite a bit!

You have obligations...you also have latitude for flexibility of operation.
You can ignore your flexibility and be arbitrary
in the conduct of your obligations;

or

You can blend the two to maximize the good the project
can do for those it serves—directly and indirectly.

My message to you is that you have a responsibility to go
beyond your obligations without exceeding your authorities.

If you adopt and practice this philosophy, I believe you'll
find that your personal success and satisfaction will grow as will
the success of the projects for which you have responsibility.

I believe the Bureau has
succeeded because its staff is
competent, flexible, dedicated, and
willing and able to meet,
even lead, the evolutionary
changes that have been, the
rule, and properly so, over 73 years history.

There is much yet to be done,
may the record become even better
in serving society's need for water.
Certain state officials don't trust the Feds. The Feds don't trust the Mafia. People don't trust people. Gal in sports car.

We must take leadership in establishing mutual trust and confidence between us and those with whom we cooperate. Only then can we begin to formulate mutually acceptable solutions to our many apparent differences.
BUREAU OF RECLAMATION

FIFTEENTH CONFERENCE
OF
WATER AND LAND SUPERVISORS

"WATER AND LAND
OPERATIONS IN
CHANGING TIMES"

CONFERENCE CHAIRMAN

CLIFFORD I. BARRETT
CHIEF, DIVISION OF WATER AND LAND
WASHINGTON, D.C.

OCTOBER 19-23, 1975

ROYAL INN
MONTEREY, CALIFORNIA
SUNDAY – OCTOBER 19

3:00 - 5:00 p.m. – REGISTRATION

6:00 - p.m. – SOCIAL HOUR

MONDAY – OCTOBER 20

8:00 - 9:00 a.m. – OPENING SESSION
(Monterey/Carmel Room)

CLIFFORD I. BARRETT, Chief,
Division of Water and Land
Commissioner's Office, Presiding

Remarks –
BILLY E. MARTIN,
Regional Director
Mid-Pacific Region

Keynote Address –
GILBERT G. STAMM,
Commissioner

Announcements –
NEIL SCHILD,
Regional Supervisor of
Water and Land Operations
Mid-Pacific Region

9:00 - 9:30 a.m. – PROGRESS ON
RECOMMENDATIONS OF
1973 CONFERENCE

CLIFFORD I. BARRETT

9:30 - 10:00 a.m. – WATER FOR ENERGY –
Slide Presentation

FRANK E. ELLIS, Chief,
Contracts and Repayment Branch
Commissioner's Office

10:00 - 10:15 a.m. – COFFEE BREAK

10:15 - 12:00 – Panel Discussion –

RECLAMATION AND PROJECT
INDEPENDENCE

1. Water Requirements and Availability
READ BLACK, Chief,
Operations and Repayment Branch
UC Region

2. Water Rights
JEROME SCHAACK, Chief,
Water Operations Branch
PN Region

3. EIS Related to Energy
LEROY HOLMES,
Regional Supervisor of
Water and Land Operations
UC Region

4. Energy Resources in West
WILLIAM E. CROSBY, Chief,
Economics and Repayment Branch
UM Region

12:00 - 1:00 p.m. – LUNCH

1:00 - 5:00 p.m. – WORK GROUP SESSIONS –
(See: Work Group Schedule)

1. Recreation and Lands Work Group Leader
L. DAVID WILLIAMSON, Chief,
Recreation and Lands Branch
Commissioner's Office

2. Water Operations Work Group Leader
ROY H. BOYD, Chief,
Water Operations Branch
Commissioner's Office

3. Contracts and Repayment Work Group Leader
FRANK E. ELLIS, Chief,
Contracts and Repayment Branch
Commissioner's Office
4. Economics and Program Analysis
   Work Group Leader
   ALDON D. NIELSEN, Chief,
   Economics and Program Analysis
   Branch, Commissioner's Office

TUESDAY – OCTOBER 21

8:00 - 9:00 a.m. — SAFETY OF DAMS —
   PROGRESS REPORT
   (Monterey/Carmel Room)
   BENJAMIN A. PRICHARD, Chief,
   Operations Branch, Division of
   Water O&M, E&R Center

9:00 - 10:00 a.m. — WATER MARKETING
   GEORGE S. BLAKE, Chief,
   Contracts and Repayment Branch
   LC Region
   LARRY VINSONHALER, Chief,
   Repayment and Statistics Branch
   PN Region

10:00 - 10:15 a.m. — COFFEE BREAK

10:15 - 12:00
   — Panel Discussion —
   MANAGEMENT OF IRRIGATION WATER
   Comoderators —
   ROY D. GEAR,
   Regional Supervisor of
   Water and Land Operations
   LC Region
   JOHN V. WALKER,
   Regional Supervisor of
   Water and Land Operations
   PN Region

1. Irrigation Management Services Program
   LARRY R. SWARNER, Chief,
   Maintenance Branch, E&R Center

2. National Pollutant Discharge Elimination System
   RONALD J. EFFERTZ,
   Hydraulic Engineer, Water
   Management Branch, LC Region

3. Assistance to Irrigation Districts
   WILLIAM O. BROWN, Chief,
   Irrigation O&M Branch, MP Region

4. Irrigation Systems Improvement
   SAM S. SHIMAMOTO, Chief,
   Water Operations Branch
   UM Region

5. Review of Maintenance Program
   CHARLES A. CALHOUN, Chief,
   Water Operations Branch
   LM Region

12:00 - 1:00 p.m. — LUNCH

1:00 - 5:00 p.m. — WORK GROUP SESSIONS —
   (See: Work Group Schedule)

7:00 p.m. — BANQUET (Terrace Room)
   Speaker —
   WILLIAM GIANELLI, Consultant
   on Water Resources, Former
   Director, Department of Water
   Resources, State of California

WEDNESDAY – OCTOBER 22

7:45 a.m. — FIELD TRIP
   San Luis Overlook, Dam, Pump-
   Generating Plant, and Maintenance
   Complex; Acoustic Flowmeter —
   California Aqueduct.

THURSDAY – OCTOBER 23

8:00 - 10:00 a.m. — WORK GROUP SESSIONS —
   (Locations to be Announced)
   DEVELOPING CONCLUSIONS
   AND RECOMMENDATIONS
   FOR 1975 CONFERENCE

10:00 - 10:15 a.m. — COFFEE BREAK
10:15 - 12:00

- Panel Discussion -

RECLAMATION'S RECREATION ROLE (Monterey/Carmel Room)

Comodertors -

J. WILLIS ERVIN,
Regional Supervisor of
Water and Land Operations
LM Region

ROBERT H. WEIMER,
Regional Supervisor of
Water and Land Operations
SW Region

RECREATION ON EXISTING PROJECTS

1. Planning for Development
   MARVIN COMBS,
   Recreation Specialist, UC Region

2. Cost-Sharing Arrangements
   MIKE MISNER,
   Outdoor Recreation Planner
   PN Region

3. O&M Responsibility
   LELAND E. TIGGES, Chief,
   Lands and Recreation Branch
   UM Region

RECREATION ON NEW PROJECTS

1. Planning for Development
   J. WILLIS ERVIN,
   Regional Supervisor of
   Water and Land Operations
   LM Region

2. Cost-Sharing Arrangements
   ROBERT H. WEIMER,
   Regional Supervisor of
   Water and Land Operations
   SW Region

3. O&M Responsibility
   THOMAS S. DARROW, Chief,
   Land Acquisition Branch
   SW Region

WHAT'S IN THE WIND?

L. DAVID WILLIAMSON, Chief,
Recreation and Lands Branch
Commissioner's Office

12:00 - 1:00 p.m. - LUNCH

1:00 - 3:00 p.m. - REPORT ON CONFERENCE -
   CONCLUSIONS AND
   RECOMMENDATIONS
   (Monterey/Carmel Room)

1. Economics and Program Analysis
   Work Group
   ALDON D. NIELSEN, Chief,
   Economics and Program Analysis
   Branch, Commissioner's Office

2. Contracts and Repayment Work Group
   FRANK E. ELLIS, Chief,
   Contracts and Repayment Branch
   Commissioner's Office

3. Water Operations Work Group
   ROY H. BOYD, Chief,
   Water Operations Branch
   Commissioner's Office

4. Land and Recreation Work Group
   L. DAVID WILLIAMSON, Chief,
   Recreation and Lands Branch
   Commissioner's Office

CLOSING REMARKS

CLIFFORD I. BARRETT, Chief,
Division of Water and Land
Commissioner's Office

3:00 - p.m. - ADJOURNMENT
### WORK GROUP SCHEDULE

#### MONDAY – OCTOBER 20

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#### TUESDAY – OCTOBER 21

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GUESTS OF THE CONFERENCE

William R. Gianelli, Consultant on Water Resources, Pebble Beach, California
Jack Arnold, Chief, San Luis Field Division, State Dept. of Water Resources, Los Banos, California
Ralph M. Brody, Manager, Westlands Water District
Francis J. Lawler, Chief Engineer, Westlands Water District

Representing Mid-Pacific Region:
Billy E. Martin
Michael A. Catino
Robert A. Wier
Robert D. Mason

SERVICES

OFFICE SERVICES:
Information about tours and banquet, airline confirmations, and clerical services may be obtained from the Conference Service Staff.

Transportation arrangements via taxi, airport limousine, and/or Government auto can be arranged by request to the Conference Service Staff.

Copy service is available from the Conference Service Staff.

COMMUNICATIONS:
Two official conference telephones are available: (408) 373-2166 and (408) 373-2167.

There is no FTS operator in Monterey. Outgoing calls to Government offices in other cities can be placed by dialing 1-275-7011 (San Jose FTS operator) using identification number 8RW-14-23 and declaring "In Travel Status."

CONFERENCE SERVICE STAFF
MID-PACIFIC REGION
Mrs. Shirley Ennenga
Mrs. Mary Johnson
Mrs. Marcy Plummer

PARTICIPANTS

OFFICE OF THE COMMISSIONER,
BUREAU OF RECLAMATION, WASHINGTON, D.C.

G. G. Stamm, Commissioner
E. F. Sullivan, Assistant Commissioner
A. R. Jonez, Environmental Specialist
C. I. Barrett, Chief, Division of Water and Land
V. S. Cooper, Special Projects Officer
L. D. Williamson, Chief,
Recreation and Lands Branch
R. H. Boyd, Chief, Water Operations Branch
F. E. Ellis, Chief,
Contracts and Repayment Branch
A. D. Nielsen, Chief,
Economics and Program Analysis Branch

ENGINEERING AND RESEARCH CENTER
DENVER, COLORADO

L. R. Swarner, Chief, Maintenance Branch
B. A. Prichard, Chief, Operations Branch
R. J. Winger, Jr., Chief,
Drainage and Groundwater Branch

PACIFIC NORTHWEST REGION, BOISE, IDAHO

J. V. Walker, Regional Supervisor of
Water and Land Operations
J. M. Schaack, Chief, Water Operations Branch
L. Vinsonhaler, Chief
Repayment and Statistics Branch
M. L. Misner, Outdoor Recreation Planner

LOWER COLORADO REGION,
BOULDER CITY, NEVADA

R. D. Gear, Regional Supervisor of
Water and Land Operations
G. S. Blake, Chief, Contracts and Repayment Branch
C. W. Bowser, Chief, Land Management Branch
R. Effertz, Hydraulic Engineer,
Water Management Branch
UPPER COLORADO REGION,
SALT LAKE CITY, UTAH

L. E. Holmes, Regional Supervisor of
Water and Land Operations
R. L. Black, Chief,
Operations and Repayment Branch
M. H. Combs, Recreation Specialist
W. E. Eldredge, Repayment Specialist

SOUTHWEST REGION, AMARILLO, TEXAS

R. H. Weimer, Regional Supervisor of
Water and Land Operations
T. S. Darrow, Chief, Land Acquisition Branch
A. D. Summers, Chief, Water Operations Branch
G. L. Loomis, Chief,
Repayment and Economics Branch

UPPER MISSOURI REGION, BILLINGS, MONTANA

J. A. Rawlings, Regional Supervisor of
Water and Land Operations
L. E. Tigges, Chief, Lands and Recreation Branch
S. S. Shimamoto, Chief, Water Operations Branch
W. E. Crosby, Chief,
Economics and Repayment Branch

LOWER MISSOURI REGION, DENVER, COLORADO

J. W. Ervin, Regional Supervisor of
Water and Land Operations
D. M. Schachterle, Chief,
Land Management and Recreation Branch
C. A. Calhoun, Chief, Water Operations Branch
E. J. Talbot, Chief, Repayment Branch

MID-PACIFIC REGION
SACRAMENTO, CALIFORNIA

N. W. Schild, Regional Supervisor of
Water and Land Operations
C. J. Graham, Chief, Land Resources Branch
W. O. Brown, Chief, Irrigation O&M Branch
J. N. Moore, Chief, Repayment Branch
M. R. Schaefer, Chief,
Recreation and Wildlife Resources Branch